

Message Text

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PAGE 01 PHNOM 06731 01 OF 02 141339Z

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ACTION EA-14

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P R 141110Z MAY 74

FM AMEMBASSY PHNOM PENH

TO SECSTATE WASHDC PRIORITY 6105

INFO AMEMBASSY BANGKOK

AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY JAKARTA

AMCONSUL HONG KONG

AMEMBASSY KUALA LUMPUR

AMEMBASSY LONDON

AMEMBASSY MANILA

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY PARIS

USLO PEKING

AMEMBASSY RANGOON

AMEMBASSY SAIGON

AMEMBASSY SEOUL

AMEMBASSY SINGAPORE

USIA WASHDC

AMEMBASSY TOKYO

AMCONSUL UDORN

AMEMBASSY VIENTIANE

AMEMBASSY WELLINGTON

USMISSION USUN

AMCONSUL CAN THO

AMCONSUL BIEN HOA

AMEMBASSY TAIPEI

CINCPAC

CINCPACFLT

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PAGE 02 PHNOM 06731 01 OF 02 141339Z

CINCUSARPAC

DIA WASHDC
CGFMFPAC
CGUSARSUPTHAI
CNO
COMNAVINTCOM
COMSEVENTHFLT
COMUSMACTHAI
7/13 AF
7TH PSYOPS
COMUSSAG
III MAF
CINCPACAF

C O N F I D E N T I A L SECTION 1 OF 2 PHNOM PENH 6731

E.O. 11652: GDS
TAGS: PINT, PINS, PFOR, MOPS, ECON, CB
SUBJ: KHMER REPORT - MAY 14, 1974

GENERAL

STUDENT-TEACHER ACTIVISM, DORMANT FOR OVER A MONTH, EMERGED AGAIN THIS WEEK AS LEAFLETS AND BANNERS WERE DISPLAYED AT PHNOM PENH'S LARGEST HIGH SCHOOLS. MORE SUCH ACTIVITIES ARE EXPECTED DURING THE NEXT FEW DAYS, ALONG WITH ANTI-GOVERNMENT PRESS CONFERENCES AND RESOLUTIONS. THE GKR INITIALLY OVER-REACTED WITH WARNINGS OF IMPENDING ARMED COMMUNIST UPRISINGS AND BY RUSHING EMERGENCY POWERS LEGISLATION THROUGH THE PARLIAMENT. IN A MOVE DESIGNED TO DEMONSTRATE THE GOVERNMENT'S DETERMINATION TO DEAL WITH THE ROOT CAUSE OF THE DISCONTENT, THE PRIME MINISTER SUBSEQUENTLY OUTLINED MEASURES TO EASE THE ECONOMIC SQUEEZE ON THE TEACHERS. ON THE MILITARY SIDE, THE KC APPLIED PRESSURE AT VARIOUS POINTS AROUND THE COUNTRY BUT SCORED ITS ONLY SIGNIFICANT GAINS ALONG THE SOUTH-WESTERN PORTION OF ROUTE 4 WHERE FANK LOST MORE POSITIONS AND ABANDONED TWO 105MM HOWITZERS. GOVERNMENT FORCES GAVE A BETTER ACCOUNT OF THEMSELVES AT PREY VENG AND KOMPONG THOM WHERE THEY REPULSED DETERMINED ENEMY ATTACKS. THE TOURING GRUNK/FUNK DELEGATION LED BY KHIEU SAMPHAN VISITED SEVERAL MORE AFRICAN COUNTRIES, INCLUDING A BRIEF STOP-OVER IN GHANA WHICH HAD JUST RECOGNIZED GRUNK, AND WOUND UP, AT WEEKS END, IN CAIRO. KHIEU SAMPHAN TOOK A CONFIDENTIAL

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PAGE 03 PHNOM 06731 01 OF 02 141339Z

TOUGHER LINE ON NEGOTIATIONS IN HIS PUBLIC STATEMENTS IN AFRICA THAN HE DID DURING THE EARLIER PART OF HIS TRIP.

POLITICAL (INTERNAL)

2. RENEWED TEACHER-STUDENT ACTIVISM BEGAN MAY 6 WHEN THREE MAJOR LYCEES UNFURLED BANNERS ATTACKING THE GOVERNMENT FOR CORRUPTION, INEFFICIENCY AND FAILURE TO SOLVE ECONOMIC PROBLEMS. RUMORS OF

DEMONSTRATIONS, ACCUSATIONS OF RIVAL POLITICAL PARTY SPONSORSHIP OF THE RENEWED ACTIVISM, AND SUGGESTIONS THAT TEACHERS ARE SEEKING TO TOPPLE THE LONG BORET GOVERNMENT MARKED THE EARLY PART OF THE WEEK. IT NOW APPEARS THAT TEACHERS AND STUDENTS WILL DISPLAY MORE ANTI-GOVERNMENT BANNERS AND PERHAPS MEET MAY 17 TO DRAFT RESOLUTIONS "WITHDRAWING CONFIDENCE IN THE GOVERNMENT."

3. HIGHER LEVELS OF THE GKR INITIALLY OVERREACTED TO THE RENEWED ACTIVISM. ON MAY 13, DEFENSE MINISTER AND SECOND DEPUTY PRIME MINISTER THAPPANA NGINN CITED WHAT WE BELIEVE TO BE UNSUBSTANTIATED REPORTS OF COMMUNIST ATTEMPTS TO STAGE ARMED UPRISINGS IN PHNOM PENH AS THE BASIS FOR SPECIAL GKR SECURITY PRECAUTIONS. IN ADDITION, PRESIDENT LON NOL URGED PARLIAMENT TO PASS A NEW "PROCLAMATION OF THE NATION IN DANGER" LAW (THE APRIL 1973 LAW, WHICH WAS RENEWED FOR SIX MONTHS ON OCTOBER 4, 1973, EXPIRED LAST MONTH.). THE LAW SUSPENDS CONSTITUTIONALLY-GUARANTEED RIGHTS OF ASSEMBLY, DOMICILE AND CORRESPONDENCE. THE LEGISLATORS STRUCK OUT THE PROVISION IN THE PRECEDING LAW WHICH SUSPENDED FREEDOM OF THE PRESS, THEREBY OPENING THE WAY FOR THE REAPPEARANCE OF PRIVATE DAILIES.

4. ON MAY 14, HOWEVER, PRIME MINISTER LONG BORET ATTACKED THE REAL ECONOMIC ISSUES UNDERLYING THE RESURGENCE OF STUDENT-TEACHER ACTIVISM. HE ANNOUNCED FORMATION OF A CONSUMER'S COOPERATIVE FOR CIVIL SERVANTS AND TEACHERS WHICH WOULD FINANCE THE TRANSPORT AND THE SALE AT FIXED PRICES OF BASIC FOODSTUFFS AND CHARCOAL. LONG BORET ALSO BALANCED POL PRICE RISES (SEE ECON) WITH A PROMISE THAT THE CAPITAL'S MASS TRANSPORT SYSTEM WILL BE IMPROVED. FINALLY, THE PRIME MINISTER SPOKE OF REDRAFTING TAX AND OTHER FINANCIAL LEGISLATION WITH THE ASSISTANCE OF FOREIGN EXPERTS.

POLITICAL (EXTERNAL)

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PAGE 04 PHNOM 06731 01 OF 02 141339Z

5. THE FOREIGN MINISTERS MEETING AT THE SEVENTH ASEAN MINISTERIAL MEETING IN JAKARTA ISSUED A PRESS STATEMENT ON MAY 8 IN WHICH THEY REITERATED THEIR JOINT VIEWS ON THE KHMER PROBLEM AS PREVIOUSLY EXPRESSED DURING THE 28TH UNGA. THE STATEMENT SAID THAT THE KHMER PEOPLE SHOULD BE ALLOWED TO SOLVE THEIR OWN POLITICAL PROBLEMS WITHOUT OUTSIDE INTERFERENCE; SETTLEMENT OF THE KHMER PROBLEM SHOULD BE REACHED BY THE INDIGENOUS PARTIES CONCERNED; AND THE UNITED NATIONS SHOULD NOT TAKE ANY ACTION WHICH MIGHT PREJUDICE THE DECISION OF THE KHMER PEOPLE THEMSELVES OR PROLONG THEIR SUFFERING.

6. THE FIRST GUATEMALAN AMBASSADOR TO THE GKR, FELIPE ANTONIO GANDARA GARCIA, PRESENTED HIS CREDENTIALS TO PRESIDENT LON NOL ON MAY 8. THE AMBASSADOR WILL BE RESIDENT IN PHNOM PENH. THE GKR, BADLY IN NEED OF SUCH DEMONSTRATIONS OF ITS LEGITIMACY, WELCOMED

THE NEW ENVOY IN AN ELABORATE CEREMONY.

GRUNK/FUNK

7. THE WANDERINGS OF THE GRUNK/FUNK DELEGATION HEADED BY KHIEU SAMPHA SHOW NO SIGNS OF COMING TO AN END. THE KC LEADER AND ENTOURAGE COMPLETED CORDIAL, HIGH-LEVEL VISITS TO MAURITANIA AND CAMEROON, AND ON MAY 12 ARRIVED IN CAIRO WHERE THEY WERE GREETED BY THE EGYPTIAN DEPUTY PRIME MINISTER. THE DELEGATION RECEIVED A BOOST ON MAY 8 WHEN GHANA RECOGNIZED GRUNK. ON HIS WAY TO CAMEROON, KHIEU SAMPHAN STOPPED OVER IN ACCRA BRIEFLY ON MAY 10 TO EXPRESS HIS APPRECIATION. ATTEMPTING TO TOUCH AS MANY BASES AS POSSIBLE, HE ALSO TOUCHED DOWN IN CHAD ON MAY 12.

8. KHIEU SAMPHAN TOUGHENED HIS LINE ON NEGOTIATIONS IN STATEMENTS IN MAURITANIA AND CAMEROON. WHILE NOT SPECIFICALLY RULING OUT DISCUSSIONS WITH THE GKR OR THE UNITED STATES, HE SAID ON SEVERAL OCCASIONS THAT "OUT PEOPLE" WILL STRUGGLE "WITHOUT RETREAT OR COMPROMISE" UNTIL THE REALIZATION OF THE FIVE POINTS OF MARCH 23, 1970, "THAT IS, THE COMPLETE LIBERATION OF OUR MORTHERLAN." HE COUPLED THESE REMARKS WITH CONDEMNATION OF THE UNITED STATES AND THE GKR FOR RESORTING TO GAMBITS SUCH AS "ON-TH-SPOT CEASE-FIRE," "NEGOTIATION," AND "COMPROMISE" WHICH HE CLAIMED WERE VAIN EFFORTS TO "SPLIT

CONFIDENTIAL

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PAGE 01 PHNOM 06731 02 OF 02 141400Z

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P R 141110Z MAY 74

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TO SECSTATE WASHDC PRIORITY 6106

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PAGE 02 PHNOM 06731 02 OF 02 141400Z

CINCUSARPAC
DIA WASHDC
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CNO
COMNAVINTCOM
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7/13 AF
7TH PSYOPS
COMUSSAG
III MAF
CINCPACAF

C O N F I D E N T I A L SECTION 2 OF 2 PHNOM PENH 6731
THE REVOLUTIONARY RANKS AND GAIN TIME FOR A COUNTERATTACK."
HE CITED KC SUCCESSES AT OUDONG, KOMPONG LUONG AND SALA LEK
PRAM TO BOLSTER HIS CLAIM THAT, DESPITE "MASSIVE" UNITED
STATES ASSISTANCE, THE GKR IS IN A "STATE OF COMPLETE COL-
LAPSE." THE JOINT COMMUNIQUE FOLLOWING THE VISITS WERE
BLANDER IN NATURE AND THEIR CRITICISMS OF THE UNITED STATES
WERE RELATIVELY MUTED.

&1 THE FIRST SOVIET PRESS COMMENTARY ON CAMBODIA IN SOME
TIME APPEARED IN PRAVDA ON MAY 8. THE ARTICLE CRITICIZED

THE GKR, PRAISED KC MILITARY SUCCESSES, REPEATED THE ENEMY LINE OF 3,500 AMERICAN "ADVISORS IN CAMBODIA," AND REINTERATED THE SOVIET VIEW THAT FOREIGN INTERFERENCE IN CAMBODIA MUST CEASE SO THAT THE CAMBODIANS CAN DETERMINE THEIR OWN FATE. COMMENT: THE ARTICLE IS EVIDENTLY INTENDED TO CONVEY THE IMAGE OF SOVIET SUPPORT FOR GRUNK WHICH, IN THE PAST, HAS BEEN SOMEWHAT GRUDGING AND AT TIMES AMBIGUOUS. BUT NONETHELESS INVITATIONS FOR KHIEU SAMPHAN TO VISIT THE SOVIET UNION AND ITS CLOSEST ALLIES HAVE APPARENTLY NOT BEEN FORTHCOMING.

10. IN PEKING, SIHANOUK MET WITH SENEGALESE PRESIDENT SENGHOR ON MAY 8 AND PAKISTANI PRIME MINISTER BHUTTO ON MAY 13.

ECONOMIC

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 PHNOM 06731 02 OF 02 141400Z

11. THE GKR ANNOUNCED THAT THE FOLLOWING POL PRICES INCREASES WOULD GO INTO EFFECT ON MAY 12. (PRICES ARE IN RIELS PER LITER).

GASOLINE KEROSENE BOTTLED GAS DIESEL OIL FUEL OIL

OLD PRICE	68	38	40	40	23
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NEW PRICE	100	70	80	80	52
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THE REASON GIVEN FOR THE PRICE INCREASES, THE FIRST SINCE DECEMBER 10, 1973, WERE: (A) THE DOUBLING OF THE WORLD PRICE OF POL SINCE DECEMBER 1973; (B) THE NEED TO PREVENT THE ILLEGAL TRANSPORT OF POL TO NEIGHBORING COUNTRIES WHERE THE PRICES ARE HIGHER THAN THEY ARE IN CAMBODIA; AND (C) THE INABILITY OF THE NATIONAL BUDGET TO CONTINUE SUBSIDIZING THE PRICE OF POL.

12. THE ARRIVAL OF THE MAY 7 CONVOY FROM SAIGON BROUGHT 16,500 MT OF RICE. THE GKR'S RICE STOCKS IN PHNOM PENH AS OF MAY 12 AMOUNTED TO 51,000 MT OR 78 DAYS SUPPLY. STOCKS IN KOMPONG SOM ARE NOW ROUGHLY 10,000 TONS.

13. A USAID CHARTERED VESSEL IS DUE TO ARRIVE IN KOMPONG SOM ON OR ABOUT MAY 16 TO BEGIN TRANSPORTING TO PHNOM PENH SALT AND OTHER ESSENTIAL COMMODITIES WHICH HAVE BEEN STRANDED AT KOMPONG SOM AS A RESULT OF THE CONTINUING COMMUNIST INTERDICTION OF ROUTE 4. SIX BARGES AND THREE TUGS WERE ALSO CHARTERED FOR USE ON THE TONLE SAP RIVER BETWEEN KOMPONG CHHNANG AND PHNOM PENH IN ORDER TO MOVE BATTAMBANG RICE TO PHNOM PENH. UNTIL THE TONLE SAP IS OPEN, THEY WILL BE USED IN MEKONG CONVOYS. THESE ACTIVITIES ARE PART OF THE GKR'S AMBITIOUS, ALBEIT NOT YET CLEARLY DEFINED, PLAN TO INCREASE THE SUPPLY OF CRITICAL FOOD COMMODITIES IN PHNOM PENH AS PART OF THE RECENTLY ANNOUNCED ECONOMIC/

MONETARY REFORM PROGRAM (SEE PREVIOUS KHMER REPORTS.)

14. THE DOLLAR HAS MOVED FROM 760 TO 770 RIELS ON THE BLACK MARKET. DURING THE PAST TWO WEEKS THE COMMERCIAL MARKET PRICE OF US RICE HAS ALSO MOVED FROM 86 TO 100 RIELS PER KILO. THIS IS APPARENTLY A REACTION TO THE ANNOUNCEMENT OF IMPENDING ECONOMIC REFORMS, WHICH MAY INCLUDE AN INCREASE IN THE PRICE OF RICE. THERE IS ALSO A GENERAL UPWARD TREND IN THE PRICE OF FRESH VEGETABLES SUCH AS CUCUMBERS, MANIOC, ONIONS, CONFIDENTIAL

CONFIDENTIAL

PAGE 04 PHNOM 06731 02 OF 02 141400Z

GREEN BEANS, AND CABBAGE.

15. ON MAY 11 ALL US VOLUNTARY AGENCY PERSONNEL IN KOMPONG THOM WERE ORDERED BY COMMANDING GENERAL AND PROVINCIAL GOVERNOR TEAP BEN TO LEAVE BECAUSE OF THE UNCERTAIN MILITARY SITUATION.

MILITARY

16. THE ENEMY STEPPED UP ACTIVITIES IN SEVERAL AREAS DURING THE REPORTING PERIOD, BUT MADE LITTLE PROGRESS EXCEPT ALONG ROUTE 4 IN THE SOUTHWESTERN PART OF THE COUNTRY. HERE THE KC MAINTAINED THE MOMENTUM OF THEIR DRIVE (SEE LAST WEEK'S KHMER REPORT), AND THEY NOW HAVE A FORTY-FIVE KILOMETER STRETCH OF SOUTHERN ROUTE 5 UNDER THEIR CONTROL. SEVERAL MORE FANK POSITIONS HAD TO BE ABANDONED AND TWO MORE 105MM HOWITZERS, ONE REPORTEDLY NON-OPERABLE, WERE CAPTURED BY THE ENEMY. FANK FORCES, HOWEVER, WERE MOVED FROM KOMPOT TO LIMIT FURTHER POSSIBLE COMMUNIST MOVEMENT WESTWARD ALONG THE ROAD TOWARD THE REAM KAF BASE. COMMENT: THAT THE ENEMY IS PUSHING NORTH ALONG ROUTE 4 RATHER THAN SOUTH AND WEST TOWARD THE PORT OF KOMPONG SOM AND REAM MAY MEAN THAT HE HOPES TO ELIMINATE FANK PRESENCE FROM A LARGE STRETCH OF THE HIGHWAY IN ORDER TO BE ABLE TO USE IT HIMSELF TO RESUPPLY FUTURE MILITARY OPERATIONS IN THE SOUTHWEST AREA.

17. THE SITUATION AROUND THE PROVINCIAL ENCLAVE OF PREY VENG REMAINED STABLE DESPITE CONSIDERABLE ACTIVITY BY BOTH FANK AND THE KC. THE PERIMETER AT PREY VENG IS UNCHANGED WITH THE EXCEPTION OF ONE POSITION TO THE SOUTH WHERE FANK WITHDREW ABOUT 800 METERS. AT KOMPONG THOM THE ENEMY LAUNCHED AN ATTACK ON MAY 11, BUT FAILED TO BREACH THE FRIENDLY DEFENSIVE LINE. FANK APPEARS TO BE IN CONTROL OF THE SITUATION AT THIS IMPORTANT PROVINCIAL CAPITAL, WHERE AGGRESSIVE LEADERSHIP RESULTED IN NOTABLE GKR SUCCESSES EARLIER IN THE YEAR.

18. AT LOVEK BELEAGUERED GOVERNMENT FORCES
SUCCEEDED IN IMPROVING THEIR POSITIONSOMEWHAT AS THEY
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 PHNOM 06731 02 OF 02 141400Z

ENLARGED THE DEFENSIVE PERIMETER ON THE SOUTHWEST AND
NORTH AND REOCCUPIED THE TRAINING CENTER IN THE FACE
OF CONSIDERABLE ENEMY RESISTANCE. TO THE SOUTH ALONG
ROUTE 5, 7TH DIVISION AND 5TH BRIGADE FORCES PUSHED
SLIGHTLY NORTHWARD, BUT DID NOT GENERATE ENOUGH PRESSURE
TO HAVE SIGNIFICANT INFLUENCE ON THE SITUATION AT
LOVEK.

19. IN THE PHNOM PENH AREA, THERE WAS AN INCREASE IN
ENEMY ACTIVITY ALONG THE EAST BANK OF THE MEKONG AND
CONTINUING CONTACT SOUTHEAST OF THE CITY ALONG THE BASSAC
RIVER. FANK HELD ITS OWN IN BOTH AREAS.

20. BY DECREE OF MAY 13, 1974, PRESIDENT LON NOL ORDERED
THE RETIREMENT OF 6 BRIGADIER GENERALS AND 3 MAJOR
GENERALS. THESE RETIREMENTS ARE THE FIRST IN A SERIES AND
ARE DESIGNED TO MAKE WAY IN THE UPPER LEVELS OF COMMAND
FOR ABLE, YOUNGER OFFICERS.
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